

February 13, 1986

ATTORNEY GENERAL

Ted Bundy Florida State Prison Box 747 Starke, Florida 32091

Dear Ted:

Months have passed since we last corresponded. The past several weeks have been very busy for both the Attorney General's Office and the Green River Task Force. I've included a newspaper article about the San Juan Island Murder Case where Ruth Neslund was charged with murdering her 80-year-old husband, Rolf. It was a difficult case to investigate and even more troublesome to prosecute since the body of Rolf Neslund was never found. It was an emotional case for the residents of Lopez Island and left them virtually drained. My boss, Greg Canova, did an outstanding job of prosecuting the case. I'm sure that you would find his legal abilities outstanding.

Soon we will begin another case in Yakima County. This prosecution was initially an alleged horse-kick to the head from 1975. In 1984 I arrested the husband for murder. It should also be quite an interesting trial due to the fact there are many experts on cranial fractures which will testify in the case.

In this letter I've included some articles which indicate most of the Green River Task Force activity since I last wrote.

As you can see by the newspaper articles, the panacea has arrived. Your last letter indicated your thoughts on the influence of the FBI involvement and I must say that to date your specific thoughts are very accurate.

Since your last letter there have been several victims discovered, one of which is who was found in September of 1985. She's the first victim to have been found within the city limits of Seattle. As you might expect, the Seattle Police Department was quick to hand over this particular case to the Green River Task Force.

's skull was found back in 1983. About 100 yards down the hillside from where that skull was found some skeletal remains were located that were positively identified as those of 's. The original search for some reason in 1983 had not covered that particular area. Along the Mount View Cemetery Road, east of the location of Pitsor, the two other skeletons were found. To date these skeletons remain unidentified and are aged back in the '82/'83 era.

In your last letter you indicated it would be useful if we talked on the phone now and then. If you could provide me with the proper procedure for accomplishing this: who should clear the call, and when the most approprite time to call would be. We might be able to arrange a conversation now and then.

You asked in your last letter, "have we given any thought to a serial murder movie festival?" The more I think of it the better it sounds. The logistics of pulling it off would be insurmountable. The current way most movie theaters are set up today is not an ideal situation for accomplishing such a task. Most are six theaters in one building, usually in a major shopping center where the individual movie goers park anywhere. Most of the cops that I've talked to would be excited about doing it although there would be some problems with individual rights.

I'm beginning to organize the collection of data on homicide cases in Washington State. You and I had talked in the past about some of the limitations of the VICAP Program. I would be extremely interested in your thoughts about how we could most precisely accumulate data on homicide cases so we might be able to more accurately trace cases that would be associated with one another. Several forms have been utilized by various states and I would be interested in your impressions of a way to accomplish this task. At the present time if someone were to call a police agency in the Seattle/Tacoma area, or anywhere in this state for that matter, and claim that they would have killed somebody back in, say 1969, there would be absolutely no way to retrieve that information short of calling every police agency in the state. You can see the dilemma that exists. Agencies have not traditionally kept statistics on a statewide basis. Your input on this matter would be deeply appreciated.

I have included in the materials I've sent you a Homicide Report Form from the state of Oregon. It appears on the one hand

to have a lot of information that is just nice to know instead of information that is useful in accumulating data on linking cases together. What I'd like for you to do is to look the form over and make marks on it, make additions to it, or edit it in any way that you want to. Identify what would be most beneficial for our own project. Not only will this project ultimately help the entire state in understanding the homicide problem more, it will also have a short term effect in assisting the Green River Task Force in accumulating information about deaths throughtout the state. As soon as I hear from you about how to properly call you on the telephone we can speak on the phone about the various blocks that exist on the form and discuss their merits. At that time you can tell me your thoughts as to additions or deletions to the form that would be most beneficial. In the event you are unable to make a phone call, the mail will have to suffice for now.

I'll be waiting to hear from you. Thank you for your cooperation. Take care.

Very truly yours,

Pr

ROBERT D. KEPPEL Chief Investigator Criminal Division

RK:sal Enclosures

Jed Burden Vorida State Prison Starke, Florick 32091 Bob Kezzel Criminal Division -March 4, 1986 Dear Bob, Thomp you for your letter of, february 1986, and the diggsings you enclosed with it. The green River murder investigation par taken invistigators, including 10 7. B. I. porsons, wise old proce named Prince Brooks. It's comprehend ing. All the Dask Jorce needs is a ocuprencturist

innestigation is on track or just spinning its whele O. rather sensational search of a potential suspect. house, complete with line televised ocrounts. If it did pagger that way it would be most in fortimate in my opinion. Did sure like to proce been cleared or is he still a suspect of some to go after someon like that. year about my thoughts on Dur Joster, Let There were other things I wanted to write to you about which took precendence. In any Gevent I believe I expressed to you when you were hear that dear melvin didn't seem to fait the bill. gust my out reaction, mind in I understand that you cannot afford The inspersion that I was forming of the river man back in november, 1984, and which that I was forming of the per continued to take shape, was that the unerman warnt out to play gaines with you. The waint going to tear you Con play gains with you Or Ollane Tindon Continental laying pround for you the warn't going to get on your frace Slike for not the didnot and observed want to get Caught not saying never thought

of taking some young girl off, and doing away with her, but he doesn't seem to m who the type whoir crossed over the line to actually do it, certainly not with the intinity and proficiency with which the inerman has done it. Just because contacted the palice back in 1973 about the girl doesn't men any more than her had a florg standing Jascinotion with such things. He didn't fell the girl; he gust got off on talking about her. for asked about my suggestion of, toring talking by phone. Since I made the suggestion fruch time; maybe only 1/2 pour or so. Beb and hill more the nicessary arrangements, if I wont priss you anymore to hold a serial muder mode festiral. It's philamby up to you. I think befour missing semething available to you at this stook It's time to take a few works, calculated risks, and really what she you risking? This doesn't wintate and one's rights anymore than any suspection vights fare violated in the round of in invent Johon libre there is a will, there is a way,

multiple some movie thaters Let me gowate you something +B.I. Balletin, which tudy on serial murders: 00, interests visual. the Jash Jorce Im sure though Perhaps I can be of, more value can see the value of fra

without exception will have to search their records back 10,20 years. How for both do you want to go is one leasie of question. are you gains to graduce? What Sast year son sent me a couple lists of unsolved pomocioles, which though interesting, are more nottworthy for their phortcomings shape examples of swhat not to do. for example, you sent me one list which oppears to contain pomocides occurry between and 1983. What diffined what promocides were placed on the list! Who compiled it? What area does it rower? The list is clearly incomplete Upy? Whatis it's purpose? The 1973-1983 list may be someonen orly the insolved coses of young women in Western Warhungton, although the Syrokane somocides pane byn included, whole reader that the list was thorough and cudible ye would also be toble to grounds them with for uniform format and a selection of information ofout each prime The problem with uniformity is one ) noticed juryin reviewing the variables lists of alleged Iseen River pretions - It's also evedapplars to come unsolved homorides and disapplarances of young women in California,

Cougen Washington and British Columbia retester 1969 and 1975. again, it is hard to ray what the purpose of the list is. Itis obniously very incomplete. When un consible hat were its sources? or instance, several mersing persons on the list. The there all the wours working mysterious circumstances in those jurisdictions between 1969 and 1975? and so or The point is that a uniform state-wide reporting could take the guestwork One wolla by one I proget : somehow usin data bank skauld make provision In Hwill probably have to disappearance of as your computer The good over the State of Oregon Homociele Report you sind me a couple theres . It

I have only one suggestion. The category activity when Last Alen" could be re-worked. Currently, the activity category miges activities and staces. Place last seen and activities when last pun should probably be seperate, land analyzed closely in conjunction with the m.o. section -The place and activity categories are important for warons other than those of Spend similar cases and searching for witnesse show also yield insight into m. o. How, in fact, rould the wictin, un abducted under these conditions Summarizing thise reports in some meaningful way so that investigators can more efficiently to be a challenged. I'd supply the following information: 1 Sex & core viction 2. Investigating agency
3 Date morning
4 Date found 5 activity when last sees Ne no. Let me start pogain. Устонный ана запистия 2. Carrie of booky (clothed nacle, bearing, millated clicomposed, tte.)

where pround. River, beside Investigating agency. Son get the sicture. m on Man sucancessed di.)

serial murderer who is thoughtful es One last thing. I would to me when I was thinking about the girl earlier. I worked in Olympia for a few months in 1973 and again during the Summer of '74. I became quite Gamiliar area arrived Olympia the rural areas, bachroads, distroads places where people illigally dumped refuse Pursion, in 19th while ) was chicking the iff the road locations applaced to be human seperate places, I wasn't sure though. jorget all Valout it until a while never pad occasion to inention it really. tim almost certain thereld there but if you want to send me a do Lacy aria I'll try to simpoint e location as best as I can add discription of the scane. I'd also applicate it if you could send me some of the crime photos in the case, including a couple that show per food. The ones didn't show her face, Jake rare.

Even as crude or that natturs: M The Williams of the Co. WAT T



June 5, 1986

Ted Bundy Florida State Prison Box 747 Starke, Florida 32091

Dear Ted:

Thank you for your letter of March 4, 1986. You'll find enclosed additional clippings from newspapers which offer more information the Task Force is pursuing.

In your letter you mentioned the sensational search of a potential suspect's house. I've included that article too. You and I have mentioned in past letters the suspect's familiarity with dump areas. This suspect would appear to be too familiar and not a likely suspect to dump bodies in his own back yard.

One question you have not addressed in any of your previous letters is "What is the killer doing when he returns to the place where he dumped a body? How long is he there? What are his reasons for returning?"

I will address the questions you had in your letter. You inquired if the Attorney General's Office had the legal authority to compel agencies to comply. No. What I've done is gather together a committee of five agencies (Spokane, Seattle, King, Pierce, and Snohomish Counties). This committee is responsible for policy formulation and strategies for cooperation. These five agencies have 90% of the known and recovered unsolved homicides that have occurred in the state in the past 20 years. Much to my surprise, the committee wanted to go back 20 years historically to get a data base that would be useable.

The software program was constructed using the new, reduced version of the VICAP form. The former 64 page form has been reduced to 16. The State program in no way subverts VICAP but is supplement to VICAP. We decided to use the same form as VICAP instead of producing another form. Asking detectives to fill out more than one form on the same case is a bit much.

mentioned several lists that I had sent you. They were constructed for various reasons by different people. One list that you received was homicides of young women in the Western United States and Canada from 1969 through 1975. This list was put together by my partner and myself in 1975 just to get an idea of what the extent might be of the female murder problem around our area. The list is very superficial. There was no apparatus in place that could have given us this information. We had to telephone each police agency between here and Tim-buck-too to see if (1) they had a homicide and (2) if they did, what was it about. It was our feeling at the time that the suspect left the Seattle area after July 1974, and this may have given us a lead towards another area. Also, we felt the suspect killed prior to January 1974.

Now, we ran into problems compiling this list. Some police agencies did not want to get involved and tell us about homicides in their jurisdiction. And you're right, it is a patchwork list which is not all inclusive. Your point that a uniform state-wide system of reporting could take the guesswork out of such lists is well taken.

You were thinking right along the committee's minds when you wanted to assure that the list also include a provision for people missing under suspicious circumstances. Your point about a perpatrator consciously or unconsciously varying some critical variable and this affecting the entire premise or consistency of the serial is understood. In addition, the person who analyzes this data will be equally perplexed by the fact that when the eventually killer is found, other crimes may very well be solved through the apprehension of this killer, and the M.O. characteristics will be totally different. This is one reason I want to talk to you specifically about 1975 and before. The analysist is probably me and I feel I could benefit from your input.

Lessons learned from the investigations of the "Ted Cases" have helped me tremendously in assisting other agencies in investigating these types of cases. The experience that I don't have is the knowledge and understanding of the other side; from the person that committed these acts. Understanding what the killer is going through can only benefit further investigations of this type.

Regarding your inquiries of the case, I am currently in

the process of accumulating the photos and maps you requested. I will probably have to show these to you when I visit you next.

Your proposal that you and I sit down together and go over unsolved homicides in Washington for the past ten years or so and try to link similar cases sounds interesting. You state that you could guarantee it would be worth my while. I agree, however, I'm not sure at this point, even though you say you're serious, how serious you really are. I do want to take you up on this opportunity.

Somewhere along the line, personally, I have to verify your intergrity. We have been building this trust over the last year and a half. You and I have kind of a mutual understanding of your expertise, but I don't think that I can take the chance on the eventual revealing of information on another jurisdiction's homicide unless there is something in it for them. I'm sure you understand this concept.

I was quite surprised to find out you have been telling other people that you have been corresponding with me. I've been trying to keep it as quiet as possible and so far, have had no press inquiries. Bill Hagmeyer of the FBI forwarded your 60+ page manuscript to me. I dont' think I learned anything new. Dr. Liebert is another, and, incidentially, I trust each of them implicitly. However, Dr. Holmes of the University of Louisville presents a different story. When I first heard from him, he was putting together a Ted Bundy seminar at Hilton Head, S.C. brought together Fisher, Thompson, some detective from Florida and the keynote speaker, Ann Rule. When I heard this, I refused to go. I definitely wasn't going to learn anything and the entire affair sounded exploitive.

The recent movie based upon Dick Larson's book created numerous inquiries from police agencies. Several wanted to know where you were in 1967 through 1974. Several murders around Stanford over the years are close enough to keep contact with the agencies involved. I seem to be the perceived one with the major timeline of your activities. Your quarter at Stanford University, the visits you made to San Francisco in the late '60's, early 70's, and the citation you received in Marin County seems to attract most of the interest of California authorities.

I called you on the phone to get a better idea about the urgency of your request for me to visit, and, on the other hand,

try to get a better perspective from your side to the time and under what conditions you want to talk about 1975 and before. I know when you choose to talk, you'll talk to whomever you please. I know that I cannot help you out of your situation in any way. I cannot offer you anything but my trust and promise that the correct information will be passed on to other law enforcement agencies. I intend to do this with or without your assistance. Quite frankly, if you don't wish to talk with someone who "partially understands," 10 years from now, anyone will be able to say anything about Ted Bundy they want, and worse yet, they probably will.

I've been thinking of a possible scenerio for Ted Bundy to relate the facts and circumstances surrounding the murders he committed, especially those in the Northwest. Hopefully, any explanation on your part would be very thorough and not superficial. (The Henry Lucas approach is definitely not appropriate.)

I would expect that any thoughts you had about any one particular murder would take considerable time, time for you to recall and reflect, and time for me to collect the necessary data, photos, maps, etc., that would be necessary for your case analysis. Having you in Florida and me in Washington makes this process difficult. But, whatever, we can make do.

Spreading the explanations out over time would allow you to be assured of my integrity ... take two or three cases a visit so I could return and verify things you may say; then you could feel assured that I'm not going to exploit this opportunity; then visit again to reclarify some issues; then consider another case or two. I'm not sure how much you or I can remember about the cases.

A major point is I am not required to tell anyone that you're talking to me. I know your appeal process may be long, but I don't see how your talking will hurt your appeal, especially if they don't know about it. And if you want to tell them, that's your business.

I feel that anyone who talks to you about this information is limited by as much as you care to relate about yourself. I would hope that July 2nd is not the timetable we are on, but we could begin before that. This proposal is more direct than yours, but I need to know how you feel on this matter. Plans are difficult to make, especially dealing with the bureaucracies that are familiar to both of us.

OFFICE OF THE ATTORNEY GENERAL

Hope to hear from you soon.

Take care,

Bob

ROBERT D. KEPPEL Chief Investigator Criminal Division

RK:sal Enclosures

Jed Bundy Jouda State Prison Sox 747 Starke, Horida 32091 Bob Keppel nel mustigator Lyter Forton Bulding Seattle, Moshington august 3, 1986 Dear Bob, 9 June 5, 1986, at a time when there Just a death warrant pending against that it would be best to delay answer ing until calmer conditions prevailed. Considering your last letter and what has transpired between us since we mut in Movember, 1984, I don't see any benefit forom us continuing to write to lack other. When I first contacted the Issuen River Jask Jorce in 1984 ) was disappointed when ) was informed that with the Jask Jose. I had no toward you, but I popler

that you had been an investigator in Tertain cases where I was a suspect. Selt that these unsolved cases would saturally tend to suoccupies use and surpassed detract somewhat I grow what I had to say about Isual River. consideration to (my comments and elsewation, but I never full that we established a dialorque in the Sein a River case: There could have been a number of wasons for this, but I think this was in fact, due to your continuing concern about these other cases. In sour letters you constantly referred to or inferred about & Cases in the mid 7013. I don't blame Jon However, I made it went clear force that I was in no wary interested in discussing these cases. I meant the Jash playing exames with I was in no way interested This intrative of my part was not and is not some subtle or selconscious way of lasing into a on any other cases, except Isien what your last letter indicated to else to as I was very surprised that you would bring such a proposal to me. My offers to

help first the Josh Jorce and then state wich, unsolved pomorides ect were genuine and explicit. & not applicate ison have expected this but I didn't expect that you would so badly and I don't was ing We both have I wish you the best in your on on the Jask Jorce, with the generally.



November 21, 1986

Ted Bundy Florida State Prison Box 747 Starke, Florida 32091

Dear Ted:

I apologize for not writing to you sooner. Several interesting things are happening here that I thought would interest you.

First of all, the Green River Task Force is fully operational despite any news reports to the contrary. We are not any closer to a suspect than our last correspondence. No other victims have been discovered missing since March, 1984. The totals are now 36 homicides and 10 missing. Four victims remain unidentified.

Several projects have been undertaken since we last wrote. The Homicide Assistance program (HAP) within the Attorney General's Office has now accumulated over 210 unsolved homicide cases that historically go back 20 years. Local detectives fill out the revised VICAP form and submit it to this office before it is forwarded to the National Center. I expect by the end of 1987 there will be well over 400 cases in the state system. The information fields on the form are entered into a state computer. We can search any of the fields in any order or combination. Thus far, over 150 of the cases are female.

Agencies, like Snohomish County and Pierce County have submitted 100% to date. Others, like Seattle and King County, have submitted many, but they have many more to go. The city of Seattle has the most cases unsolved, so it will take them longer. At one time you proposed that you go over the unsolved lists with me in an effort to link related cases. The data base is finally getting large enough where this analysis could be very useful.

Two other interesting cases have occurred in Spokane. In January, 1986 a black prostitute was found strangled and dumped within eight blocks of a vice area, and as recently as November 4,

OFFICE OF THE ATTORNEY GENERAL another black prostitute was found strangled. On the surface it would appear that the deaths are very similar but the 10 month gap has the Spokane authorities perplexed. Tacoma Police has been in contact with us regarding the investigation into the deaths of two 12-year-old females, both riding bicycles, and both found in local parks. Thurston County and Kitsap County have arrested two suspects in female murders and are believed to have killed in the past. It woulld be interesting to discuss these recent cases with you, especially as they may relate to other cases in the data base. My Ph.D. study is slowly progressing. This quarter I'm into the law section and Charles Z. Smith is the supervisor. I'm doing a comparative analysis of the issues brought on appeal as they relate to solvability factors in serial murder cases. I've just reviewed the issues you brought in the Chi Omega and Leach cases. I would be very interested in your thoughts on how the police can improve their investigative techniques in the handling of "eyewitnesses", the uses of hypnosis, interviewing alleged suspects, and the search for physical evidence. Another curious issue is the inclusion of extrinsic offenses with the regular charges. In some cases, they appear to be included arbitrarily, even though there is evidence to the contrary, especially in the Wayne Williams cases. I hope this letter finds you in good health and spirits. I think about you every time I hear the news media creating the circus atmosphere around your situation. I find the entire display repulsive. There is some solace in knowing that you are one smart, tough "cookie" and that the state of Florida has a "battler" on their hands. Hope to hear from you soon. Very truly yours, ROBERT D. KEPPEL Chief Investigator Criminal Division Page

December 23, 1956 Dear Bob,

the two 12 min siner cases whose To either we are your unsolved pomoc ned in d Li wa mly way me Jean And respect to the property of th 

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the complete and the control of the

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